I Mina'trentai Singko Na Liheslaturan Guâhan THE THIRTY-FIFTH GUAM LEGISLATURE Bill HISTORY 1/26/2021 8:19 AM

I Mina'trentai Singko Na Liheslaturan Guåhan BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	FISCAL NOTES	NOTES
269-35 (COR) As amended by the Committee on Economic Development, Agriculture, Maritime Transportation, Power and Energy Utilities, and Emergency Response; and further amended on the Floor	Mary Camacho Torres Louise B. Muña Kelly Marsh (Taitano), PhD Joe S. San Agustin William M. Castro Amanda L. Shelton Clynton E. Ridgell Jose "Pedo" Terlaje Sahina Elores Perez	AN ACT TO ADD ARTICLE 9, TO CHAPTER 77, TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO THE REPAIR AND REHABILITATION OF THE SOUTHERN HIGH SCHOOL AUDITORIUM.	1/13/20 1:17 p.m.	10/21/20	Committee on Economic Development, Agriculture, Maritime Transportation, Power and Energy Utilities, and Emergency Response	12/2/20 9:00 a.m.	12/17/20 11:54 a.m. As Amended by the Committee on Economic Development, Agriculture, Maritime Transportation, Power and Energy Utilities, and Emergency Response	2/6/20	
	SESSION DATE	TITLE	DATE PASSED	TRANSMITTED	DUE DATE	PUBLIC LAW NO.	DATE SIGNED	NOTES	
	12/7/20	AN ACT TO ADD A NEW ARTICLE 11 TO CHAPTER 77 OF TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO AUTHORIZING TAX CREDITS FOR THE REPAIR AND REHABILITATION OF THE SOUTHERN HIGH SCHOOL AUDITORIUM.	12/23/20	12/23/20	1/4/21	35-143	1/22/21	Received: 1/22/21 Mess and Comm. Doc. No. 36GL-21-0099	

CLERKS OFFICE Page 1

LOURDES A. LEON GUERRERO GOVERNOR



JOSHUA F. TENORIO LT. GOVERNOR

-01- 22 2021

UFISINAN I MAGA'HÅGAN GUÅHAN OFFICE OF THE GOVERNOR OF GUAM

January 22, 2021

HONORABLE THERESE M. TERLAJE, Speaker

I Mina 'trentai Sais Na Liheslaturan Guåhan 36th Guam Legislature
Guam Congress Building
163 Chalan Santo Papa
Hagåtña, Guam 96910

RE: BILL NO. 269-35 (COR) - AN ACT TO ADD A NEW ARTICLE 11 TO CHAPTER 77 OF TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO AUTHORIZING TAX CREDITS FOR THE REPAIR AND REHABILITATION OF THE SOUTHERN HIGH SCHOOL AUDITORIUM

Buenas yan Hafa Adai Madame Speaker!

When built in the late 1990's, Southern High School was a great example of modern campus design with amenities to support programs in the performing arts, athletics, and science and technology. Unfortunately, over the years, the campus has fallen into disrepair. While the Southern High community has worked hard to maintain the facilities, it is clear that additional business and civic organization support would greatly assist the Guam Department of Education in advancing progress toward rehabilitation of the Southern High auditorium. Bill No. 269, now known as *Public Law No. 35-143*, will provide businesses with an opportunity to earn tax credits for their contributions to the labor, cost, materials, construction, or design of a renovated and repaired Southern High auditorium. It is my sincere hope that when we can safely gather again, Southern High School will be able to host events and performances in its auditorium for both its school, as well for our broader island community.

Senseremente,

cc:

LOURDES A. LEON GUERRERO

Maga'hågan Guåhan Governor of Guam

Enclosure(s): Bill No. 269-35 (COR) nka P.L. 35-143

Honorable Joshua F. Tenorio, Sigundo Maga'lahen Guahan

Compiler of Laws

RICARDO J. BORDALLO GOVERNOR'S COMPLEX 513 W. Marine Corps Drive Hagâtña, Guam 96910 governor.guam.gov | (671) 472-8931 Doc. No. 36GL-21-0099.*

LOURDES A. LEON GUERRERO GOVERNOR



JOSHUA F. TENORIO LT. GOVERNOR

UFISINAN I MAGA'HÅGAN GUÅHAN OFFICE OF THE GOVERNOR OF GUAM

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RE: BILL NO. 269-35 (COR) - AN ACT TO ADD A NEW ARTICLE 11 TO CHAPTER 77 OF TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO AUTHORIZING TAX CREDITS FOR THE REPAIR AND REHABILITATION OF THE SOUTHERN HIGH SCHOOL AUDITORIUM

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Maga'hågan Guåhan Governor of Guam

Enclosure(s): Bill No. 269-35 (COR) nka P.L. 35-143

cc: Honorable Joshua F. Tenorio, Sigundo Maga'låhen Guåhan Compiler of Laws

I MINA'TRENTAI SINGKO NA LIHESLATURAN GUÅHAN 2020 (SECOND) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'HÂGAN GUÂHAN

This is to certify that Bill No. 269-35 (COR), "AN ACT TO ADD A NEW ARTICLE 11 TO CHAPTER 77 OF TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO AUTHORIZING TAX CREDITS FOR THE REPAIR AND REHABILITATION OF THE SOUTHERN HIGH SCHOOL AUDITORIUM," was on the 23rd of December 2020, duly and regularly passed.

AUDITORIUM, was on the 25 of De	Tina Rose Muña Barnes Speaker
Attested:	(Speaker
Quanderile	
Amanda L. Shelton	
Legislative Secretary	
This Act was received by <i>I Maga'hågan</i> (2020, at <u>J 34</u> o'clock <u>P</u> .M.	Assistant Staff Officer Maga'håga's Office
APPROVED:	
Low den Dum	
Lourdes A. Leon Guerrero	
I Maga'hågan Guåhan	
Date: 1 22 302 1	
Public Law No. 35 - 143	

I MINA'TRENTAI SINGKO NA LIHESLATURAN GUÅHAN 2020 (SECOND) Regular Session

Bill No. 269-35 (COR)

As amended by the Committee on Economic Development, Agriculture, Maritime Transportation, Power and Energy Utilities, and Emergency Response; and further amended on the Floor.

Introduced by:

James C. Moylan
Therese M. Terlaje
Tina Rose Muña Barnes
Mary Camacho Torres
Louise B. Muña
Kelly Marsh (Taitano), PhD
Joe S. San Agustin
William M. Castro
Amanda L. Shelton
Clynton E. Ridgell
Jose "Pedo" Terlaje
Sabina Flores Perez
Régine Biscoe Lee
Telena Cruz Nelson

Telo T. Taitague

AN ACT TO ADD A NEW ARTICLE 11 TO CHAPTER 77 OF TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO AUTHORIZING TAX CREDITS FOR THE REPAIR AND REHABILITATION OF THE SOUTHERN HIGH SCHOOL AUDITORIUM.

1 BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 Section 1. Legislative Findings and Intent. I Liheslaturan Guåhan finds
- 3 that the Southern High School Auditorium ("Auditorium") is a beacon of pride for
- 4 the southern region. The Auditorium is a facility that has the potential to support the

perpetuation of the arts and our culture, and may provide the youth a structure to pursue such positive activity. Unfortunately, the auditorium has not been effectively usable for years due to a broken air conditioning system, whose repair has been a victim to fiscal woes over the years. Even today, the management of the Southern High School is forced to padlock this unit, allowing it to mold away, thus fading away its objective.

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A public-private partnership, which this Act proposes, would allow the infusion of private dollars up front, thus allowing the Department of Education to attain the funds to make the needed repairs at the earliest. In lieu, the Guam Economic Development Authority would issue tax credits for those entities, which shall be spread over a two (2) year period. This "interest free loan" would create an impact of no more than Five Hundred Thousand Dollars (\$500,000) per year, for only two (2) years, towards the government of Guam's expenses, which represents less than one percent (1%) of the nearly billion dollar budget; and with some creative cost-cutting measures, this new expense is certainly achievable.

According to this Act, the One Million Dollars (\$1,000,000) being sought would repair the air conditioning system of the facility and any mold which resulted from the heated conditions; and contributing entities would be able to market their company's name in the Auditorium as an added incentive. The Guam Department of Education shall work with the Guam Economic Development Authority (GEDA) in seeking the contributions and approving the plans, and GEDA shall manage the approval, issuance, and management of the tax credits applied towards unpledged business privilege taxes.

With a working Auditorium, thousands of students would benefit from the usage of the facility, and the Southern High School management can see some revenue from leasing the hall to outside entities, including international programs, who wish to take advantage of Guam's weather. The investment being proposed in

1 this Act would accomplish many benefits, while prioritizing the perpetuation of the 2 arts and culture, and most importantly, our youth. 3 Section 2. A new Article 11 is hereby added to Chapter 77 of Title 12, Guam Code Annotated, to read as follows: 4 5 "ARTICLE 11 6 TAX CREDITS TO REPAIR AND REHABILITATE THE SOUTHERN HIGH SCHOOL AUDITORIUM 7 Applicability of Article. 8 § 771101. 9 § 771102. Southern High School Auditorium. Credits Against Unpledged Business Privilege Tax. 10 § 771103. Cap on Business Privilege Tax for the Repair and Rehabilitation 11 § 771104. 12 of the Southern High School Auditorium. 13 § 771105. GEDA Report. 14 § 771106. Rules and Regulations. Approval of Contributions and GEDA's Responsibility. 15 § 771107. Regulatory Oversight, Approval, and Marketing. 16 § 771108. 17 § 771109. Fines and Penalties. 18 Applicability of Article. § 771101. 19 The provisions of this Article are applicable to the repair and rehabilitation of 20 the Southern High School Auditorium as authorized by this Act. 21 § 771102. Southern High School Auditorium. 22 For the purposes of this Article, the repair and rehabilitation of the Southern 23 High School Auditorium shall be prioritized as follows: (1) the repair of the air 24 conditioning system or replacement of the air conditioning system if it is determined to be beyond repair; and (2) the rehabilitation associated with the mold resulting 25 from the lack of air conditioning. Notwithstanding any other provision of law, if any 26 tax credits pursuant to the cap established in § 771104 of this Article remain after 27

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1 satisfactorily completing items one (1) and two (2) of this Section, the Guam

. . . .

- 2 Economic Development Authority shall be authorized to approve any other
- 3 rehabilitation projects within the Southern High School Auditorium, gymnasium,
- 4 football field, and swimming pool, in such order, as long as it remains within the cap
- 5 established pursuant to § 77104 of this Article.

§ 771103. Credits Against Unpledged Business Privilege Tax.

- 7 (a) A business, to the extent that such business contributes to the cost of
- 8 the labor, materials, construction, and/or the design for the repair and rehabilitation
- 9 of the Southern High School Auditorium, as identified and approved by the Guam
- 10 Economic Development Authority (GEDA), shall be entitled to credits against
- unpledged business privilege taxes. The basis of the contribution to the project shall
- be the actual cost of the contribution plus the cost of transportation from the point of
- 13 origin to its destination.

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- 14 (b) Any unused credits not used in the current tax period may be carried
- over into subsequent tax periods until such credits are exhausted.
- 16 (c) The total credits allowed under this Article shall not exceed the actual
- 17 dollar amount of the expenditures.
- 18 § 771104. Cap on Business Privilege Tax for the Repair and
- 19 Rehabilitation of the Southern High School Auditorium.
- 20 (a) The total amount of credits against unpledged business privilege taxes
- 21 for the repair and rehabilitation of the Southern High School Auditorium shall not
- 22 exceed One Million Dollars (\$1,000,000) over a two (2) year period. No more than
- 23 Five Hundred Thousand Dollars (\$500,000) in tax credits shall be authorized for
- 24 each year of the program.
- 25 (b) If, at the expiration of the two (2) year period authorized pursuant to
- 26 this Article, there are still unclaimed authorized tax credits, then I Liheslaturan

1 Guahan may, in its discretion, extend the eligible period until such time that all eligible tax credits are exhausted.

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- 3 (c) I Liheslaturan Guåhan may, in its discretion, extend the terms and 4 modify any part of the program based on the needs of the Southern High School 5 Auditorium.
 - (d) Construction and professional services and equipment, materials and furnishings shall be competitively procured.

8 §771105. **GEDA Report.**

- 9 GEDA shall submit a report to *I Liheslaturan Guahan* detailing the impact of the program on the business privilege taxes and economic activities on Guam.
- 11 GEDA shall also include in its report its monitoring efforts and any other
- information related to the program. The report shall be transmitted to I Liheslaturan
- 13 Guåhan on an annual basis until the tax credit caps pursuant to § 771104 of this
- 14 Article are exhausted.

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15 § 771106. Rules and Regulations.

GEDA shall implement and monitor the tax credit program authorized pursuant to this Article based on rules and regulations already adopted by GEDA for previous tax credit programs.

§ 771107. Approval of Contributions and GEDA's Responsibility.

GEDA, or its designee, shall be responsible for approving the contributions made towards the labor, materials, construction and/or the design for the repair and rehabilitation of the Southern High School Auditorium pursuant to this Article, and to process tax credits pursuant to §§ 771103 and 771104 of this Article; and to ensure that such requests are in conformance with law and applicable rules and regulations.

§ 771108. Regulatory Oversight, Approval, and Marketing.

The Guam Department of Education shall have the regulatory oversight, and the authority to approve the repair and rehabilitation plan of the Southern High 1 School Auditorium pursuant to this Article, along with the selection of the

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- 2 contributors, based on criteria established by the Guam General Services Agency.
- 3 This responsibility shall be extended to, but may not be limited to, obtaining price
- 4 quotations, pursuant to applicable procurement rules, regulations, and laws, along
- 5 with program marketing. Apart from the repair and rehabilitation plan of the
- 6 Southern High School Auditorium, GDOE shall develop a long-term maintenance
- 7 plan for the Auditorium.

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- 8 The management of the Southern High School shall have the authority to
- 9 manage the Southern High School Auditorium, and its marketing and revenue
- stream. The Guam Department of Education and the management of the Southern
- High School shall also have the authority to reach out to the community to market
- 12 this program and seek contributors.
- The Guam Department of Education shall provide copies of all required
- 14 documents associated with this Article to GEDA, including, but not limited to,
- 15 providing necessary reports and updates.

§ 771109. Fines and Penalties.

- 17 To the extent that a company providing materials and services for the project
- 18 contained herein takes more tax benefits in terms of unpledged business privilege or
- 19 excise taxes than the actual value of the materials or services contributed to the
- 20 project authorized herein, that company shall be required to pay all interest and
- 21 penalties applicable under Guam law and the Internal Revenue Code for failure to
- 22 pay taxes, in addition to payment of the actual taxes due. To the extent that any
- 23 individual, officer, director, or other person having interest in a company providing
- 24 materials or services for the project contained herein knowingly and willfully causes
- 25 such company to take more tax benefits in terms of business privilege or excise taxes
- 26 than the actual value of the material or services contributed to the project, such

individual shall be guilty of a felony in the third degree punishable by a fine of not less than Five Thousand Dollars (\$5,000), or one (1) year in prison, or both."

. . . .

- Section 3. Severability. If any provision of this Act or its application to any person or circumstance is found to be invalid or contrary to law, such invalidity shall not affect other provisions or applications of this Act that can be given effect without the invalid provision or application, and to this end the provisions of this Act are severable.
- Section 4. Effective Date. This Act shall be effective upon enactment; however, the tax credits authorized under this Act shall not be authorized until the approval of the designs for the repair and rehabilitation of the Southern High School Auditorium and the development of a long-term maintenance plan for the same.